MUNICIPALITY OF ANCHORAGE ANCHORAGE ASSEMBLY

Assembly Chambers, Z. J. Loussac Library 3600 Denali Street, Anchorage, Alaska

Minutes for Regular Meeting of May 22, 2007

1. CALL TO ORDER

The Assembly Meeting was convened by Chair Coffey at 5:00 p.m. in Assembly Chambers, Room 108 of the Loussac Library, 3600 Denali Street in Anchorage, Alaska.

2. ROLL CALL A Quorum was achieved with Assemblymembers present.

PRESENT: Allan Tesche, Dick Traini, Dan Sullivan, William Starr, Dan Coffey, Debbie Ossiander, Jennifer

Johnston, Chris Birch, Paul Bauer, Sheila Selkregg and Matt Claman.

ABSENT: None.

3. PLEDGE OF ALLEGIANCE Assemblymember Bauer led the pledge.

4. MINUTES OF PREVIOUS MEETING

4.A. Regular Meeting – March 27, 2007

Ms. Ossiander moved, to approve the Regular Meeting Minutes Mr. Sullivan seconded, of March 27, 2007,

and this was approved without objection.

(Clerk's Note: Mr. Claman, Ms. Johnston and Dr. Selkregg abstained because they had not yet been elected to the Assembly on that date.)

4.B. Regular Meeting – April 10, 2007

Mr. Sullivan moved, to approve the Regular Meeting Minutes Mr. Traini seconded, of April 10, 2007,

and this was approved without objection.

(Clerk's Note: Mr. Claman, Ms. Johnston and Dr. Selkregg abstained because they had not yet been elected to the Assembly on that date.)

5. MAYOR'S REPORT

Mayor Begich reported on the construction of the Dena'ina Convention Center. He distributed copies of State Senate Bill 53 concerning the expected state revenue sharing and tax relief for Anchorage and reported the bill was now waiting for Governor Palin's signature.

6. ASSEMBLY CHAIR'S REPORT There was none.

7. COMMITTEE REPORTS

Mr. Birch reported the Assembly Legislative Committee was pleased with the support of the State Legislature and their efforts in directing funds and support to many of Anchorage's top priorities and tax relief. He reported that he, as liaison to the Anchorage Community Development Authority (*ACDA*), had attended meetings on May 16th and May 21st. The Authority meeting topics of interest included an estimated \$6 million from parking revenues, the ML&P issue and the Government Hill development. He urged Assemblymembers to attend the ACDA meetings.

Mr. Bauer, Chair of the Audit Committee, reported that he would meet with Municipal Internal Auditor Peter Raiskums to discuss the committee and their proposed audits.

Ms. Ossiander reported that the Title 21 Committee would meet weekly, on Thursday mornings at 9:00-11:00 a.m., at the Planning Department Conference Room to discuss calendar issues and begin an economic impact study. The committee would take a break for the Memorial Day weekend and would resume meetings on June 7th.

Mr. Sullivan reported the Ethics Committee had discussed AO 2007-72 and AO 2007-74, which were before the Assembly that evening, concerning regulations of lobbying. An ad hoc committee, comprised of Dr. Selkregg, Mr.

Birch and himself, had been assigned to address the Municipal Light & Power (ML&P) need for a new headquarters and would meet with ML&P's General Manager Jim Posey at 9:00 a.m. the following day.

8. ADDENDUM TO AGENDA

Chair Coffey called for a motion and read the Addendum items. Additional items and AR 2007-138, AR 2007-139, AO 2007-83 and AM 372-2007 were added and assigned Agenda Numbers 9.A.1, 9.B.2, 9.F.13 and 14.C, respectively. Chair Coffey called for a vote to incorporate the Addendum items into the Consent Agenda.

Ms. Ossiander moved, Mr. Bauer seconded, and this motion was passed. to approve the inclusion of the Addendum items into the Consent Agenda,

AYES: Tesche, Traini, Sullivan, Starr, Coffey, Ossiander, Johnston, Birch, Bauer, Selkregg and Claman.

NAYES: None.

Chair Coffey called the Question on the Consent Agenda.

Mr. Traini moved,

to approve the Consent Agenda,

Mr. Bauer seconded,

Chair Coffey called for Assemblymembers to request items be pulled and moved to the Regular Agenda for discussion.

CONSENT AGENDA

- 9.A. RESOLUTIONS FOR ACTION PROCLAMATIONS AND RECOGNITIONS There were none.
- 9.A.1. <u>Resolution No. AR 2007-138</u>, a resolution of the Anchorage Municipal Assembly thanking the **Twenty-fifth Alaska Legislature** for their efforts in directing funds and support to many of Anchorage's top priorities; Assemblymembers Birch, Bauer, Claman, Coffey, Ossiander, Johnston, Selkregg, Starr, Sullivan, Tesche and Traini. (*Laid on the Table*)

Mr. Birch requested this item be pulled for review on the Regular Agenda. (See item 10.A.1)

9.B. RESOLUTIONS FOR ACTION - OTHER

- 9.B.1. Resolution No. AR 2007-131, a resolution of the Municipality of Anchorage appropriating \$63,887 from the State of Alaska, Department of Transportation & Public Facilities; and appropriating \$1,180 as a contribution from the 2007 Anchorage Police Operating Budget, Anchorage Metropolitan Police Service Area Fund (151) to the State Categorical Grants Fund (231) Anchorage Police Department, for Impaired Driving Enforcement; Anchorage Police Department.

 a. Assembly Memorandum No. AM 353-2007.
- 9.B.2. Resolution No. AR 2007-139, a resolution of the Anchorage Assembly concerning **Maggie**, the **African Elephant** at the Alaska Zoo; Assemblymember Selkregg, Bauer and Tesche. (Laid on the Table)

Ms. Ossiander requested this item be pulled for review on the Regular Agenda. (See item 10.B.2)

9.C. BID AWARDS

- 9.C.1. <u>Assembly Memorandum No. AM 346-2007</u>, recommendation of award to CYS Management Services, Inc. for the **Port of Anchorage Security Command and Control Center** for the Municipality of Anchorage, Port of Anchorage (ITB 27-C011) (\$1,641,644); Purchasing.
- 9.C.2. <u>Assembly Memorandum No. AM 365-2007</u>, recommendation of award to Central Paving Products to furnish **asphalt concrete hot-mix** to the Municipality of Anchorage, Maintenance & Operations Department (ITB 27-B027) (\$795,750); Purchasing. *(Addendum)*
- 9.C.3. Assembly Memorandum No. AM 366-2007, recommendation of award to Wilder Construction Co. for the **Merrill Field Airport Rehabilitate Block 5 Apron, Phase 2**, Merrill Field Department (ITB 27-C015) (\$1,979,672.50); Purchasing. *(Addendum)*

9.D. NEW BUSINESS

- 9.D.1. <u>Assembly Memorandum No. AM 331-2007</u>, **Assembly Meeting Schedule (September 2007 March 2008)**; Assembly Chair Coffey.
- Mr. Claman requested this item be pulled for review on the Regular Agenda. (See item 10.D.1)
 - 9.D.2. <u>Assembly Memorandum No. AM 347-2007</u>, **Rabbit Creek View/Rabbit Creek Heights Limited Road Service Area Board of Supervisors** appointment (Leonard Stanley); Mayor's Office.
 - 9.D.3. <u>Assembly Memorandum No. AM 348-2007</u>, proprietary purchase from Yukon Equipment for furnishing a **waterless/dustless street sweeper** to the Municipality of Anchorage, Maintenance & Operations Department, Fleet Services Division (\$241,771); Purchasing.
 - 9.D.4. <u>Assembly Memorandum No. AM 349-2007</u>, 2007 grant agreement with Communities in Schools to support the **Pride Club** (\$60,000); Municipal Manager's Office.
- Mr. Sullivan requested this item be pulled for review on the Regular Agenda. (See item 10.D.4)
 - 9.D.5. <u>Assembly Memorandum No. AM 350-2007</u>, recommendation for grant award to **Federation of Community Councils** from the Municipality of Anchorage, Department of Neighborhoods (\$108,000); Purchasing.

- 9.D.6. <u>Assembly Memorandum No. AM 351-2007</u>, recommendation to award various carriers providing **property & excess insurance coverage** to the Municipality of Anchorage, Operations Department (\$1,135,893); Risk Management.
- Ms. Ossiander requested this item be pulled for review on the Regular Agenda. (See item 10.D.6)
 - 9.D.7. <u>Assembly Memorandum No. AM 352-2007</u>, Change Order No. 4 to Purchase Order 250641 with SLR International Corporation, dba SLR Alaska, to provide **Landfill Water Quality Monitoring Programs** for the Municipality of Anchorage, Solid Waste Services (SWS) (\$233,000); Purchasing.
 - 9.D.8. <u>Assembly Memorandum No. AM 361-2007</u>, **Anchorage Billiard Palace** #2742 Transfer of Ownership and Location of a Beverage Dispensary Liquor license (NO PREMISE); Clerk's Office. *(Addendum)*
 - 9.D.9. <u>Assembly Memorandum No. AM 367-2007</u>, Sole Source Award to Mark Ertischek for **legal services** for the Municipality of Anchorage, Municipal Attorney (\$100,000); Purchasing. *(Addendum)*
 - 9.D.10. <u>Assembly Memorandum No. AM 368-2007</u>, Change Order No. 4 to Purchase Order No. 251192 with Alcan Electrical & Engineering Inc. for construction of an **Electronic Access Control System**, for the Municipality of Anchorage, Port of Anchorage (\$82,194); Purchasing. *(Addendum)*
 - 9.D.11. <u>Assembly Memorandum No. AM 369-2007</u>, Change Order No. 4 to Purchase Order No. 260287 with BC Excavating for construction of **Landfill Gas Collection and Control System, Phase I** for the Municipality of Anchorage, Solid Waste Services (\$59,807.07); Purchasing. *(Addendum)*

9.E. INFORMATION AND REPORTS

- 9.E.1. <u>Information Memorandum No. AIM 58-2007</u>, Internal Audit Report 2007-6 **2006 Parts, Fuel and Lubricants Inventory, Public Transportation Department**; Internal Audit Department.
- 9.E.2. <u>Information Memorandum No. AIM 61-2007</u>, **contracts awarded between \$50,000 and \$500,000 through formal competitive processes** for the month of April 2007; Purchasing.
- 9.E.3. <u>Information Memorandum No. AIM 62-2007</u>, **Sole Source Procurement Report** for the month of April 2007; Purchasing.

9.F. ORDINANCES AND RESOLUTIONS FOR INTRODUCTION

- 9.F.1. Ordinance No. AO 2007-77, an ordinance of the Municipality of Anchorage, Alaska, providing for, authorizing and approving the issuance of **Subordinate Lien Water Revenue And Refunding Bonds** for the Anchorage Water Utility in one or more series in the aggregate principal amount of not to exceed \$100,000,000 for the purpose of providing funds to finance certain capital projects and to refund certain outstanding water revenue bonds; Finance. (*Public Hearing 6-12-07*)

 a. Assembly Memorandum No. AM 344-2007.
- 9.F.2. Ordinance No. AO 2007-78, an ordinance of the Municipality of Anchorage, Alaska, providing for, authorizing and approving the issuance of **Wastewater Revenue and Refunding Bonds** for the Anchorage Wastewater Utility in one or more series in the aggregate principal amount of not to exceed \$65,000,000 for the purpose of providing funds to finance certain capital projects and to refund certain outstanding wastewater revenue bonds; Finance. (*Public Hearing 6-12-07*)
 a. Assembly Memorandum No. AM 344-2007.
- 9.F.3. Ordinance No. AO 2007-79, an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Section 10.10.020, Review and Certification of License Applications and Section 17.15.070, Special Purpose Licensing Procedures for Multi-Animal and Commercial Facility Licenses, to provide that a valid business license may be revoked and renewal may be denied if violation of land use under Title 21 endangers public health and safety; and amending Section 21.25.020, Invalid Land Use Entitlements, to clarify application of prohibitions against issuance of land use entitlements under Title 21; Assembly Chair Coffey. (Public Hearing 6-26-07)
- 9.F.4. Resolution No. AR 2007-132, a resolution of the Municipality of Anchorage, Alaska, accepting and appropriating three State of Alaska Clean Water Fund loan offers in the aggregate amount of \$1,150,000 for financing a portion of the design costs of the C-2 (A, B) sewer improvements (\$550,000), C-5-A King Rovenna Sewer Upgrade (\$300,000) and C-5-1 (North Campbell Lake) Sewer (\$300,000) projects; Anchorage Water & Wastewater Utility. (Public Hearing 6-12-07) a. Assembly Memorandum No. AM 354-2007.
- 9.F.5. Resolution No. AR 2007-133, a resolution of the Municipality of Anchorage, Alaska, accepting and appropriating State of Alaska Drinking Water Fund loan offer in the amount of \$1,000,000 for financing a portion of the costs of the **Old Glenn Highway (Northern Communities) Water Extension Project**; Anchorage Water & Wastewater Utility. (Public Hearing 6-12-07)

 a. Assembly Memorandum No. AM 355-2007.
- 9.F.6. Resolution No. AR 2007-134, a resolution confirming and levying special assessments for **Special Assessment District No. 2P03**, which provided street reconstruction and storm drain improvements on Highlander Drive and Highlander Circle, and setting the date of assessment installment payments, interest on unpaid assessments, and providing for penalties and interest in the event of delinquency; Project Management & Engineering. (*Public Hearing 6-12-07*)

 a. Assembly Memorandum No. AM 356-2007.
- 9.F.7. Resolution No. AR 2007-135, a resolution of the Municipality of Anchorage approving **Strawberry Road water service line extensions** and providing for assessment of related charges to benefited properties at time of connection, Project Management & Engineering. (*Public Hearing 6-12-07*) a. Assembly Memorandum No. AM 357-2007.
- 9.F.8. Resolution No. AR 2007-136, a resolution of the Municipality of Anchorage appropriating \$222,000 as a donation from the Anchorage Park Foundation to the Anchorage Parks and Recreation Capital Service Area Fund (461) for capital development of **Betti's Garden** in Cuddy Family Mid-Town Park; Anchorage Parks and Recreation. (Public Hearing 6-12-07) a. Assembly Memorandum No. AM 358-2007.
- 9.F.9. Resolution No. AR 2007-137, a resolution authorizing the Municipality of Anchorage, Public Transportation Department to apply for and accept a Federal Transit Administration Section 5303

Metropolitan Planning Program Grant, enter into a Transfer of Responsibilities Agreement in the amount of \$253,902 with the Department of Transportation and Public Facilities, State of Alaska and to appropriate these funds to the State Categorical Grants Fund (231) for financing of the **Transit Planning Program**; Public Transportation Department. (Public Hearing 6-12-07)

a. Assembly Memorandum No. AM 359-2007.

- 9.F.10. Ordinance No. AO 2007-80, an ordinance creating **Highland-2 Sanitary Sewer Lateral Special Assessment District 1760**, and determining to proceed with the proposed improvements therein; Anchorage Water & Wastewater Utility. (Public Hearing 6-12-07) (Addendum)
 - 1. Assembly Memorandum No. AM 363-2007.
- 9.F.11. Ordinance No. AO 2007-81, an ordinance amending Anchorage Municipal Code Sections 3.95.010 and 3.95.080, and deleting Section 3.95.095 regarding **Anchorage Telephone Utility**; Information Technology Department. (Public Hearing 6-12-07) (Addendum)
 - 1. Assembly Memorandum No. AM 364-2007.
- Mr. Tesche requested this item be pulled for review on the Regular Agenda. (See item 10.F.11)
 - 9.F.12. Ordinance No. AO 2007-82, an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Section 21.08.060 as adopted under AO 2007-172, clarifying cross-references, deleting Chapter 21.87 in its entirety, and authorizing Section 21.08.060, as amended, to be effective immediately; Assemblymember Ossiander. (Public Hearing 6-12-07) (Addendum)
 - 1. Assembly Memorandum No. AM 370-2007.
- Ms. Ossiander requested this item be pulled for review on the Regular Agenda. (See item 10.F.12)
 - 9.F.13. Ordinance No. AO 2007-83, an ordinance authorizing disposal of Lots 3 & 4, Block 1, Northern Harbor Subdivision to Sunrise Homes LLC, and appropriating all proceeds totaling fifty seven thousand six hundred thirty-six dollars and fifty cents (\$57,636.50) to Project Management & Engineering from within Fund 441 as reimbursement for actual costs and expenses; Department of Law. (Laid on the Table) (Public Hearing 6-12-07)

Ms. Ossiander moved, Mr. Sullivan seconded, to Introduce AO 2007-83 with Public Hearing set for June 12th.

Sullivan seconded, set for June 1

and Dr. Selkregg was the concurring third.

Chair Coffey called the Question on the remainder of the Consent Agenda.

and this motion, as amended, was passed.

AYES: Tesche, Traini, Sullivan, Starr, Coffey, Ossiander, Johnston, Birch, Bauer, Selkregg and Claman.

NAYES: None.

The amended Consent Agenda was approved and Chair Coffey led the body into discussion of the pulled items.

END OF CONSENT AGENDA

10. REGULAR AGENDA

10.A. RESOLUTIONS FOR ACTION - PROCLAMATIONS AND RECOGNITIONS

10.A.1. Resolution No. AR 2007-138, a resolution of the Anchorage Municipal Assembly thanking the **Twenty-fifth Alaska Legislature** for their efforts in directing funds and support to many of Anchorage's top priorities; Mayor Begich and Assemblymembers Birch, Bauer, Claman, Coffey, Ossiander, Johnston, Selkregg, Starr, Sullivan, Tesche and Traini. (Laid on the Table)

Mr. Birch moved,

to approve AR 2007-138,

Mr. Sullivan seconded,

Mr. Birch read the resolution in its entirety. On behalf of the Assembly and Mayor Begich, he thanked the State Legislature for their efforts in directing funds and support to Anchorage's top priorities and tax relief for citizens. He thanked lobbyists Mitch Gravo and Wendy Chamberlain for their efforts and involvement in the process.

Chair Coffey stated that all Assemblymembers had been added as cosponsors. There were no objections.

Mr. Sullivan stated the Assembly had supported the state revenues received being used for tax relief for 2007.

Mr. Sullivan moved,

Mr. Bauer seconded,

and this was approved without objection.

to amend AR 2007-138 on Page 1, Section 5, Line 33, *by deleting* to read: The Anchorage Assembly thanks the Legislature for appropriating state assistance through the Community Revenue Sharing Program for 2007 to provide real property tax relief to the citizens of Anchorage[in 2008].;"

and the main motion, as amended, was approved without objection.

10.B. RESOLUTIONS FOR ACTION - OTHER

10.B.2. Resolution No. AR 2007-139, a resolution of the Anchorage Assembly concerning Maggie, the African Elephant at the Alaska Zoo; Assemblymembers Selkregg, Bauer and Tesche. (Laid on the Table)

Ms. Ossiander moved, Mr. Bauer seconded, to approve AR 2007-139,

Dr. Selkregg stated that she had submitted the resolution for consideration after receiving numerous calls from constituents with concerns for Maggie, who had been in a challenging environment for some time. The Alaska Zoo Board had recognized her condition, but Maggie had not responded to their many efforts and was continuing to decline. The resolution expressed Assembly support for moving Maggie to a better environment and urged the Zoo Board to review the matter.

To Mr. Bauer, Municipal Manager Denis LeBlanc responded that the Anchorage Fire Department (AFD) had performed a "public assist" with Maggie on two occasions. During each response the AFD had already been in-service and there was no need to calculate incremental costs associated with assisting Maggie.

Ms. Ossiander stated this was a matter of high concern, but she was hesitant to take a position on an issue that she knew very little about. She hoped they would decide quickly what was best for Maggie.

Ms. Ossiander moved, Mr. Sullivan seconded, and this was amended, and approved without objection. to amend AR 2007-139 on Page 2, by adding to read: Section 1: The Alaska Zoo is encouraged to [relocate] "decide quickly what is best for" Maggie, the African Elephant, to ["possibly include] "consider moving her to" suitable living quarters in a warmer, more hospitable climate as quickly as possible in order to allow her to live in an environment more suitable to her species, age, and medical condition, and;

Dr. Selkregg proposed to amend, which was accepted as a friendly amendment by Ms. Ossiander and Mr. Sullivan.

Mr. Sullivan supported the resolution and stated this matter needed to be addressed in a timely manner. There had been many solutions sought to relieve Maggie after Annabelle had died, including bringing in another elephant. He was convinced that Maggie needed to be in a different climate and a location where there were other elephants.

and the main motion, as amended, was passed without objection.

Chair Coffey requested that the Municipal Clerk forward the resolution to the Alaska Zoo Board.

10.C. BID AWARDS None were pulled for review.

10.D. NEW BUSINESS

10.D.1. <u>Assembly Memorandum No. AM 331-2007</u>, **Assembly Meeting Schedule (September 2007 – March 2008)**; Assembly Chair Coffey.

Mr. Claman moved,

to approve AM 331-2007,

Mr. Sullivan seconded,

Mr. Claman moved, Mr. Traini seconded, to amend AM 331-2007 by changing the meeting date

[January 8] to "January 15;"

Mr. Claman stated that he and his family had already made plans to be out of town on January 8th and requested consideration of changing that date to January 15th.

Ms. Ossiander stated that changing the January 8th meeting would create too much of break between the December 18th and the January 15th meetings and any other alternative would cause three meetings in a row. She would not support the amendment. Deputy Municipal Manager Michael Abbott responded there was concern of a four-week gap between meetings, because of the number of important items that needed Assembly approval.

Mr. Sullivan stated that it was often impossible to have the meeting schedule accommodate all Assemblymembers. He would be traveling in July and would possibly miss a meeting. Communicating telephonically was now a possibility for members to participate from out of town. He would not support the amendment.

Chair Coffey put the Question.

and the motion failed, 2-9,

AYES: Birch and Claman.

NAYES: Tesche, Traini, Sullivan, Starr, Coffey, Ossiander, Johnston, Bauer and Selkregg.

Mr. Claman requested consideration of changing the March 11th meeting date to March 18th, because of Spring Break. He would also consider March 4th.

Mr. Claman moved, Mr. Sullivan seconded, to amend AM 331-2007 by changing the meeting date-

[March 11th] to "<u>March 18th;"</u>

Chair Coffey stated that some Assemblymembers would be campaigning during this time and a consideration would be to move the meeting to March 4th. Mr. Sullivan concurred. Deputy Municipal Manager Michael Abbott responded the Administration had no preference. Chair Coffey put the Question on the motion for the March 18th date.

and this passed without objection.

AYES: Tesche, Traini, Sullivan, Starr, Coffey, Ossiander, Johnston, Birch, Bauer, Selkregg and Claman.

NAYES: None.

Ms. Ossiander stated the Administration had proposed to cancel the October 30th meeting because it was not necessary. If needed, a meeting could be rescheduled.

Ms. Ossiander moved, Mr. Sullivan seconded,

to amend AM 331-2007 by eliminating the meeting

scheduled on [October 30th],

and this passed without objection.

and the main motion, as amended, was approved without objection.

10.D.4. <u>Assembly Memorandum No. AM 349-2007</u>, 2007 grant agreement with Communities in Schools to support the **Pride Club** (\$60,000); Municipal Manager's Office.

Mr. Sullivan moved,

to approve AM 349-2007,

Ms. Ossiander seconded,

Mr. Sullivan stated that a program like the Pride Club was long overdue and well appreciated. An open gymnasium was good for kids. He recognized and thanked Mr. Ma'o Tosi for his efforts.

Mr. Claman stated the Public Safety Committee supported the appropriation and he urged Assembly approval. There were not many people who succeed with professional sports on a national scale and fewer who returned to Anchorage. Mr. Tosi's return to and investment in Anchorage was important to the community. Mr. Tosi responded that he grew up in Anchorage and it was his home and he would do what he could to make it better.

Dr. Selkregg supported the program, which could make a difference in children's lives. Mr. Tosi responded that he was anxious to contribute and he thanked the Assembly for the recognition.

Chair Coffey and Municipal Manager Denis LeBlanc thanked Mr. Tosi for his efforts.

and the motion was passed without objection.

10.D.5. <u>Assembly Memorandum No. AM 350-2007</u>, recommendation for grant award to **Federation of Community Councils** from the Municipality of Anchorage, Department of Neighborhoods (\$108,000); Purchasing.

Mr. Bauer moved,

to approve AM 350-2007,

Ms. Ossiander seconded,

Mr. Bauer declared a potential conflict of interest because his wife was office manager of the Federation of Community Councils (FCC) Center. The FCC received funding from the Department of Neighborhoods, which supported the center. To Ms. Ossiander, Mr. Bauer responded that he had a personal interest because his wife received a salary from the FCC grant and if the appropriation was not approved his wife's salary may be impacted. To Mr. Tesche, Mr. Bauer responded that his wife's salary accounted for about one-third of their total family income. Chair Coffey ruled that Mr. Bauer did have a conflict of interest and ordered that he abstain from participation. There were no objections.

Mr. Traini declared a possible conflict of interest because his wife had been a board member with the FCC for the past twenty years. She was not financially remunerated for her position. Chair Coffey ruled that Mr. Traini did not have a conflict of interest and ordered that he participate with the matter. There were no objections.

and the motion was approved, 10-0,

with Mr. Bauer abstaining due to a conflict of interest.

10.D.6. <u>Assembly Memorandum No. AM 351-2007</u>, recommendation to award various carriers providing **property & excess insurance coverage** to the Municipality of Anchorage, Operations Department (\$1,135,893); Risk Management.

Ms. Ossiander moved,

to approve AM 351-2007,

Mr. Sullivan seconded,

Ms. Ossiander recognized the significant contributions of Risk Management, by negotiating insurance premiums which saved the city about \$300,000. Municipal Manager Denis LeBlanc thanked Ms. Ossiander for recognizing the efforts of Risk Manager Glenn Smith and the Risk Management staff.

and this motion was approved, 11-0.

10.E. INFORMATION AND REPORTS None were pulled for review.

10.F. ORDINANCES AND RESOLUTIONS FOR INTRODUCTION

10.F.11. Ordinance No. AO 2007-81, an ordinance amending Anchorage Municipal Code Sections 3.95.010 and 3.95.080, and deleting Section 3.95.095 regarding **Anchorage Telephone Utility**; Information Technology Department. (Public Hearing 6-12-07) (Addendum)

1. Assembly Memorandum No. AM 364-2007.

Mr. Tesche moved,

to Introduce AO 2007-81 with Public Hearing

Ms. Ossiander seconded,

set for June 12, 2007,

Mr. Sullivan was the concurring third.

Mr. Tesche stated that it was appropriate to delete sections in Anchorage Municipal Code (AMC) that referenced the Anchorage Telephone Utility, which had been sold. All other sections in Code that referenced the utility should also be

 deleted. Municipal Attorney Jim Reeves urged the Assembly to introduce the ordinance that evening and stated the Law Department would submit a new ordinance with the remainder of Code changes for Assembly consideration. Chair Coffey stated that Public Hearing would be set for June 12th. There were no objections.

- 10.F.12. Ordinance No. AO 2007-82, an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Section 21.08.060 as adopted under AO 2007-172, clarifying cross-references, deleting Chapter 21.87 in its entirety, and authorizing Section 21.08.060, as amended, to be effective immediately; Assemblymembers Ossiander, Coffey and Selkregg. (Public Hearing 6-12-07) (Addendum)
 - 1. Assembly Memorandum No. AM 370-2007.

Ms. Ossiander moved, to Introduce AO 2007-82, with Public Hearing

Mr. Claman seconded, set for June 12, 2007,

Mr. Starr was the concurring third.

Ms. Ossiander stated the document was reflective of the efforts of the Title 21 Committee, which she proposed to have listed as the sponsor.

Ms. Ossiander moved, to amend AO 2007-82, by changing ordinance sponsor[s]s to:
Mr. Claman seconded, [Assemblymember Ossiander] ["Title 21 Committee,"]
and this was amended, "Assemblymembers Ossiander, Coffey and Selkregg,"
and approved without objection.

Mr. Sullivan stated that a document could not be submitted by a committee. Committee members could be listed as sponsors. Chair Coffey requested to amend the amendment, by being added as a sponsor, along with Dr. Selkregg. Ms. Ossiander accepted this as a friendly amendment and Mr. Claman, the second, concurred.

and the main motion, as amended, was approved without objection.

- 11. OLD BUSINESS AND UNFINISHED ACTION ON PUBLIC HEARING ITEMS There were none.
- **12. APPEARANCE REQUESTS** There was no one.
- 13. CONTINUED PUBLIC HEARINGS
 - 13.A. Ordinance No. AO 2007-71, an ordinance authorizing Anchorage Municipal Code Section 21.08.060 to be effective immediately, clarifying cross references, and deleting Chapter 21.87 in its entirety; Planning Department.
 - 1. Assembly Memorandum No. AM 293-2007. (Continued from 5-1-07)

Chair Coffey read the ordinance title and opened Public Hearing. There was no one to testify and he called the Question.

Ms. Ossiander moved, to Continue AO 2007-71 to June 12th, to be Mr. Sullivan seconded, considered concurrently with AO 2007-82,

Ms. Ossiander stated this matter had been referred to the Title 21 Committee, to review Mr. Bauer's proposed amendments. Committee responses were included in AO 2007-82, which was set for Public Hearing on June 12th.

and this was approved without objection.

14. NEW PUBLIC HEARINGS

- 14.A. Ordinance No. AO 2007-73, an ordinance of the Anchorage Municipal Assembly amending the zoning map and providing for the rezoning of Lots 1-B, 1-C and 2, Raspberry Center Subdivision from B-1B SL and R-O SL to R-O SL, and to repeal AO 91-174, AO 92-69, and AO 2002-116 in their entirety as applied to Lots 1-B, 1-C and 2, Raspberry Center Subdivision; generally located at the southwest corner of Northwood Street and Raspberry Road (Sand Lake Community Council) (Planning and Zoning Case 2007-025); Planning Department.
 - Assembly Memorandum No. AM 297-2007.

Chair Coffey read the ordinance title and opened Public Hearing.

SHAUN DEBENHAM, with Debenham Properties, LLC, owner of the lots at Northwood and Raspberry, testified in support of the rezone. The Sand Lake Community Council and the Planning Department supported the rezone. He requested consideration of an amendment to allow an additional five feet to the building height which would allow the development the option of including under-building parking. To Mr. Sullivan, Mr. Debenham responded that due to the poor soil conditions, the lots could not accommodate the original design and the final design would be of high quality and similar to the original plan. Mr. Debenham responded the development had also applied for a replat, which may require a site plan that would require Assembly approval. Mr. Sullivan requested that the new design be resubmitted to the Sand Lake Community Council. Mr. Debenham concurred. To Mr. Claman, Mr. Debenham responded that there was no indication that the proposed commercial development on the corner of Raspberry would start soon. His firm was interested in purchasing that property and other lots to the south to make the development larger. To Dr. Selkregg, Mr. Debenham responded that factors of poor soil conditions had caused the firm to expand the design footprint by 24 feet in each direction, which would not work on the current lot. The firm was considering all options, including under-building parking and was not yet committed to any design. Ms. Ossiander stated that there had been much discussion about encouraging underground parking. Mr. Debenham responded the development was a highend complex and benefits of under-building parking included more green space, heated parking and a better product.

SHERI JACKSON, member and former chair of the Sand Lake Community Council, testified that Debenham Properties had professionally presented the project to the council. She understood the firm's request for an additional five feet and requested that an updated design be presented to the council for their review.

There was no additional testimony and Chair Coffey closed Public Hearing and called the Question.

Mr. Sullivan moved,

to approve AO 2007-73,

Ms. Ossiander seconded,

Mr. Sullivan stated there was need for good quality residential housing in town and he supported the rezone.

Mr. Sullivan moved, Mr. Claman seconded, and this was amended, and this was later withdrawn. to amend AO 2007-73 on Page 2, Line 12, C. Maximum Height of Structures, *by changing* to read: 1. Commercial, church, and residential uses shall not exceed [35] "40" feet ", subject to underground parking.;"

Mr. Claman supported the amendment. The developer's consideration of under-building parking was important and builders should be encouraged to go in that direction, with Anchorage becoming more densely populated.

Dr. Selkregg moved, seconded by Mr. Claman to amend, by making the additional five feet subject to underground parking. To Chair Coffey, Planning Director Tom Nelson responded this was an improvement over the proposed use of the property and the Administration supported the amendment.

To Mr. Sullivan, Mr. Debenham responded the only concern was the definition of underground parking. 'Underbuilding' allowed parking partial underground and partial aboveground. Dr. Selkregg withdrew her amendment and Mr. Sullivan withdrew his amendment with concurrence of the second, Mr. Claman.

Mr. Sullivan moved, Ms. Ossiander seconded, to amend AO 2007-73 on Page 2, Line 12, C. Maximum Height of Structures, *by changing* to read: 1. Commercial, church, and residential uses shall not exceed 35 feet ".although an additional five feet in height may be allowed to accommodate under-building parking.;"

To Chair Coffey, Mr. Debenham and Mr. Nelson responded that they supported the amendment.

and this was approved without objection.

Dr. Selkregg supported the project and reiterated Mr. Sullivan's request of a new design being reviewed by the Sand Lake Community Council. Citizens needed to know of the changes and what they were going to get.

To Mr. Traini, Ms. Jackson responded that she appreciated the Assembly's request for having a new design reviewed by the council.

and the main motion, as amended, was approved, 11-0.

AYES: Tesche, Traini, Sullivan, Starr, Coffey, Ossiander, Johnston, Birch, Bauer, Selkregg and Claman. NAYES: None.

- 14.B. Ordinance No. AO 2007-72, an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Chapter 2.35, **Regulations of Lobbying**, to provide for disclosure of criminal conviction, fees for criminal justice information and national criminal history record check and to prohibit registration and action as a lobbyist by a person with a conviction for egregious criminal conduct; Assemblymembers Bauer and Sullivan.
 - 1. Information Memorandum No. AIM 56-2007.
 - 2. Ordinance No. AO 2007-72(S), an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Chapter 2.35, **Regulations of Lobbying**, to provide for disclosure of criminal conviction, fees for criminal justice information and national criminal history record check and to prohibit registration and action as a lobbyist by a person with a conviction for egregious criminal conduct; Assemblymembers Bauer and Sullivan. (*Addendum*)
 - 3. Assembly Memorandum No. AM 360-2007. Addendum)

Chair Coffey read the ordinance title and opened Public Hearing.

JED WHITTAKER testified that the ordinance might be well-intentioned, but it would not prohibit the influence of peddling of the un-convicted. Qualities of ethics and integrity should be upheld by Assemblymembers, otherwise the ordinance was meaningless. He supported publicly-funded elections.

With no additional testimony, Chair Coffey closed Public Hearing and called the Question.

Mr. Sullivan moved,

to approve AO 2007-72(S),

Mr. Bauer seconded,

Mr. Sullivan stated an Ethics Committee review had led to creation of a substitute version (*S-version*). Changes included putting a ten-year sunset on the egregious criminal conduct, under the theory that after a certain period of time a person would be rehabilitated and would be able to participate again.

Mr. Bauer stated the S-version redefined egregious criminal conduct and eliminated discrepancies of interpretation of the original ordinance. Both ordinances included requirements for a background check and disclosure of any offensive or criminal convictions. The approval of this ordinance would help regain public trust.

Mr. Claman proposed to amend. The definition of the term 'egregious criminal conduct' was unknown in law and had never been used or addressed by the Alaska Supreme Court or the United States Supreme Court. 'Felony' was taken from the Federal Rule of Evidence that defined and incorporated use by state and federal governments.

Mr. Claman moved, Ms. Ossiander seconded, to amend AO 2007-72(S) on Page 2, Lines 6-15, by replacing to read: [Egregious criminal conduct means any crime which is or would be a felony in the State of Alaska or under federal law, and shall also include any lesser crime a necessary element of which, as determined by the statutory or common law definition of such crime, involves interference with the administration of justice, false swearing, misrepresentation, fraud, bribery, corruption, extertion, misappropriation, theft, or an attempt or a conspiracy or solicitation of another to commit "egregious criminal conduct".] "Felony means a crime punishable by death or imprisonment in excess of one year under law under which the person was convicted.;"

And to amend on Page 2, Lines 39-41, by changing to read:
7. The lobbyist shall disclose whether the lobbyist has [a]
"any" criminal convictions, where and when so convicted, the nature of [the] "each" offense and the penalty, if any.;

And to amend on Page 3, Line 16, by changing to read: B. The municipal clerk shall report any suspected violations of this chapter to the municipal attorney including, without limitation, registration by a person with a "felony" conviction [for egregious criminal conduct] as defined in this chapter.;

And to amend on Page 3, Lines 25 –27 by adding to read: F. Persons with a "felony" conviction [fer egregious eriminal conduct] "from any jurisdiction within the preceding 10 years" are prohibited from registration or action as a lobbyist under this chapter.;

Mr. Sullivan stated that intent needed to be included in the ordinance, identifying activities that breached public trust and led to ethical-type complaints, rather than just criminal complaints. He supported the S-version. Assembly Counsel Julia Tucker responded that Mr. Claman's proposed language was a different approach.

Mr. Tesche preferred Mr. Claman's more simple language, directly from federal rules and used in courts of law.

Mr. Traini supported Mr. Claman's proposed language and had confirmed that it was language used in U.S. Supreme Court decisions. An average person would better understand the more simple language.

Mr. Bauer stated the list of activities would define the types of crimes that would breach public trust and the public would understand the seriousness. The state used language, 'felony involving moral turpitude,' with a list of crimes that were immoral and wrong. It was important to list the crimes that applied directly to a lobbyist.

Dr. Selkregg stated that 'all felonies' meant that a person who stole a car could not be a lobbyist. Mr. Sullivan responded that the intent was to include all felonies, with some activities listed in the ordinance that applied directly to lobbyists which would help in court, where the definition of 'felonies' might be too broad.

To Mr. Claman, Municipal Attorney Jim Reeves responded use of 'egregious criminal activity' involved a legislative judgment of the Assembly. Conduct that might be a misdemeanor or a felony somewhere might not be a crime in Alaska. If the objective was to not allow felons to register as lobbyists, the simpler alternative would be more effective. Mr. Claman stated that crimes involving moral turpitude were defined much more broadly than what was listed in the S-version. Many court decisions based on the definitions of moral turpitude had led to frustration and defining what was dishonest and what was a false statement. If the intent was to bar folks with felonies from lobbying, the best way was by using the simple definition.

To Mr. Tesche, Mr. Reeves responded that the amendment would be much less likely to generate legal argument.

To Mr. Traini, Mr. Reeves responded that he was the Municipal Attorney, responsible for cases of the City of Anchorage. Mr. Traini stated he would take the Municipal Attorney's advice.

Mr. Sullivan stated criminal conduct that was not a felony would not apply. Mr. Reeves responded the second sentence might not help make the first sentence more precise and might be confusing to a lay person who was trying to understand what defined egregious criminal conduct. Mr. Sullivan stated that a person registering as a lobbyist would know if he or she had been convicted of a felony.

Mr. Bauer stated the second sentence only emphasized the activity. The definition was to emphasize the breaches of public trust. It was an interpretation and was intentionally illustrative. He opposed the amendment.

To Dr. Selkregg, Ms. Tucker responded that there was a multitude of litigation on what was included in the term 'crimes of moral turpitude.' Listing crimes may lead to leaving something out. The Ethics Committee had decided to

 limit criminal activities to all felonies, which may leave a gap with protecting the public. She had not discouraged the committee from including a list of felonious activities as a breach of the public trust.

Chair Coffey preferred the moral turpitude language. There were felonious convictions that would not disqualify a person from registering as a lobbyist. The likelihood of this ever being considered was remote. He put the Question.

and this motion passed, 6-5.

AYES: Tesche, Traini, Ossiander, Birch, Selkregg and Claman.

NAYES: Sullivan, Starr, Coffey, Johnston and Bauer.

Mr. Claman stated the intent of his proposed amendment was to delete all reference to a background check by the Clerk's Office, but to include the requirement of listing criminal convictions.

Mr. Claman moved,

Mr. Tesche seconded,

to amend AO 2007-72(S) on Page 2, Lines 19-29, *by deleting* Section 3 and *by changing* corresponding reference in 2.35.050D to read:

[<u>Section 3.</u> Anchorage Municipal Code section 2.35.040 is hereby amended by adding a new subsection to read as follows:];

[2.35.040 Administration.

C. Upon payment of required fees, the municipal clerk shall arrange for receipt of criminal justice information of conviction and a national criminal history record check for conviction from the Department of Public Safety, available pursuant to AS 12.62.160.

(AO No. 2000-68(S-1), § 1, 8-15-00)];

2.35.050 Registration.

D. Each application for registration or renewal of registration as a lobbyist under this section shall be accompanied by a fee of \$25.00[, in addition to the fees required by the Department of Public Safety under AS 12.62.160 for criminal justice information of conviction and a national criminal history record check for conviction.] Such application shall not be accepted without payment of the fee.;

Mr. Sullivan opposed. Standard background checks should be required.

Mr. Bauer supported the original language. He would support Mr. Claman's intent of not putting the responsibility on the Municipal Clerk's Office and having the applicant responsible for a criminal background check. Chair Coffey responded that a background check needed to be conducted by a government agency.

To Mr. Traini, Municipal Clerk Barbara Gruenstein responded that a background check could be done for \$25.00. Mr. Traini stated that reference to a background check fee was included on Page 3, Section D.

Mr. Sullivan stated that the fee amount could be left open-ended and could be determined by the Municipal Clerk.

Dr. Selkregg stated the Municipal Clerk's Office was on the verge of needing additional staff. A \$25.00 fee seemed small and a \$75.00 to \$100.00 fee would provide resources that would support the process without being an issue.

Dr. Selkregg moved,

to amend AO 2007-72(S) on Page 2, Section 4.D,

Mr. Sullivan seconded,

by changing [\$25.00] to "\$100.00,"

To Chair Coffey, Municipal Licensing Clerk Jacqueline Duke responded that the \$25.00 was the fee that the State Troopers charged for a background check. The State Troopers for generating background checks on applicants for Private Detective licenses.

To Chair Coffey, Mr. Bauer responded that his intent was to require both types of background checks.

Mayor Begich stated that fees were set by ordinance and approved by the Assembly. The Assembly could allow the Municipal Clerk to determine and set the fees for full recovery of the costs, plus administration costs.

Chair Coffey requested the discussion be limited to requiring a background check. The fees could then be determined.

Mr. Claman supported keeping the costs of government down. A background check should not be the responsibility of government. The burden should be on the lobbyists and the companies that hire them and not on the Clerk's Office. Misinformation on applications could cause companies to pay fines, which would put the burden on the companies to hire lobbyists who had clean records.

Mr. Sullivan stated the Municipal Clerk's Office was responsible for licensing many professions. Processing background checks was a normal function and would not be a burden. It was not unreasonable for lobbyists to have background checks. He urged a NO-vote.

Mr. Tesche called the Question and urged a YES-vote.

and the motion failed, 4-7.

AYES: Tesche, Ossiander, Birch, and Claman.

NAYES: Traini, Sullivan, Starr, Coffey, Johnston, Bauer and Selkregg.

Chair Coffey restated the Selkregg motion on the floor, to change the fee from \$25.00 to \$100.00. Dr. Selkregg proposed to amend her statement. She stated processing background checks should be a burden to the applicant and not use taxpayer dollars.

Dr. Selkregg moved, Mr. Traini seconded, and this was later withdrawn. to amend AO 2007-72(S) on Page 3, Section 4.D by changing to read: 2.35.050 Registration.

D. Each application for registration or renewal of registration as a lobbyist under this section shall be accompanied by a fee [of \$25.00] in addition to the fees required by the Department of Public Safety under AS 12.62.160 for criminal justice information of conviction and a national criminal history record check for conviction. Such application shall not be accepted without payment of the fee. "The fee shall be determined by the Municipal Clerk based on recovery costs and administration costs of the program.;"

Mr. Sullivan stated that the S-version included the recovery of fees. Chair Coffey responded the fee that was paid to the Municipal Clerk's Office was per client. Mr. Sullivan stated that a company who had eight clients would be charged \$100.00 for each client. Dr. Selkregg withdrew her motion.

Mr. Claman stated that two subjects needed addressing. The registration fee to the Municipal Clerk's Office and also the charge to complete the background check, which was proposed to be at the discretion of the Municipal Clerk.

Chair Coffey stated if a lobbyist registered on one day with one client and registered on another day with another client, there should only be one background check involved. Mr. Sullivan concurred.

Mr. Tesche urged caution and requested a legal opinion to determine that the criminal justice history was included within the title. Mr. Sullivan concurred and stated that currently it did not. Chair Coffey concurred.

Chair Coffey put the Question on the main motion.

and the main motion, as amended, was approved, 11-0.

AYES: Tesche, Traini, Sullivan, Starr, Coffey, Ossiander, Johnston, Birch, Bauer, Selkregg and Claman. NAYES: None.

- 14.C. Ordinance No. AO 2007-74, an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Section 1.15.020, **Prohibited Conduct**, to prohibit the conditioning of official action on the retention or non-retention of services of a third party; Assemblymembers Tesche, Traini and Sullivan.
 - 1. Information Memorandum No. AIM 59-2007.
 - 2. Memorandum No. AM 372-2007; Assemblymember Tesche. (Laid on the Table)

Chair Coffey read the ordinance title and opened Public Hearing. With no one to testify, he closed Public Hearing and called the Question.

Mr. Tesche moved,

Mr. Sullivan seconded,

Mr. Tesche moved,

Mr. Traini seconded,

and this was approved without objection.

to amend AO 2007-74,

to amend AO 2007-74 on Page 1, Line 15, Section 1, 1.15.020.A Prohibited Conduct, *by changing* to read: 10. State [, imply] or suggest to another person that official action or vote on municipal matter is conditioned on the retention or non-retention of services, including without limitation, professional services, construction, and the

Mr. Tesche moved, Ms. Ossiander seconded,

and this was approved without objection.

to amend AO 2007-74 on Page 1, Line 18, Section 1, 1.15.020.A Prohibited Conduct, *by changing* to read:

procurement of supplies, from another person or entity.;

10. State or suggest to another person that official action or vote on municipal matter is conditioned on the retention or non-retention of services, including without limitation, professional services, construction, [and] "or" the procurement of supplies, from another person or entity.;

Mr. Tesche urged approval on the amended ordinance.

Mr. Sullivan stated the Ethics Committee had had interest in but had not addressed language included on Line 17 of AM 372-2007, concerning professional statements made during official proceedings. There was concern that this was not clear in the ordinance. Assembly Counsel Julia Tucker responded that verbal conduct needed to meet all First Amendment challenges and legislative privileges and was specific to State Legislators in the State Constitution. The

current language was drafted so broadly, it could involve innocent activity, whether it was done on or off the Assembly floor by Assemblymembers. She questioned if the statute was comparable with city law.

Mr. Sullivan stated that Ms. Tucker raised a good point.

Mr. Tesche stated it was clear from the debate that this matter did not have consensus regarding the language.

Mr. Tesche moved,

to Postpone Indefinitely AO 2007-74,

Mr. Bauer seconded,

- Mr. Tesche requested adjourning the meeting. Chair Coffey called for a motion.
- 15. SPECIAL ORDERS None.
- 16. UNFINISHED AGENDA None.
- 17. AUDIENCE PARTICIPATION None.
- 18. ASSEMBLY COMMENTS

Ms. Ossiander stated there would not be a Title 21 Committee Meeting on Wednesday, May 31, which had been added to the calendar. The next meeting would not be until June 7^{th} .

- 19. EXECUTIVE SESSIONS None.
- 20. ADJOURNMENT

Chair Coffey called for a motion to adjourn the meeting.

Mr. Tesche moved,

to adjourn the Regular Assembly Meeting,

Mr. Sullivan seconded,

and this was passed without objection.

The Regular Assembly Meeting was adjourned at 8:40 p.m.

See Archived Document for Signatures

DAN COFFEY, Assembly Chair

ATTEST:

See Archived Document for Signatures

BARBARA GRUENSTEIN, Municipal Clerk Date Minutes Approved: <u>June 26, 2007</u>.

MC/BG

(Copies of Approved Meeting Minutes are available from the Municipal Clerk's Office, 632 West 6th Avenue, Suite 250, Anchorage, Alaska, (907)343-4505, or on the Municipal Web Site, <u>www.muni.org</u> ~Assembly~Minutes~year~month~day)